## NEW YORK – NEW JERSEY HARBOR AND TRIBUTARIES COASTAL STORM RISK MANAGEMENT FEASIBILITY STUDY (NYNJHATS)

INTERIM REPORT & CURRENT STUDY STATUS UPDATE

GREAT NECK, NEW YORK

U.S. Army Corps of Engineers, New York District

October 24, 2019







H. L. Carey Tunnel between Manhattan and Brooklyn flooded during Hurricane Sandy, October 2012



Flooding in Hoboken, NJ October 2012

# **AGENDA**

5:00-5:30: Poster Boards

5:30-6:00: Presentation on Updates to Alternatives/Potential Induced Flooding

6:00-6:30: Q&A

6:30-6:45: Poster Boards (Intermission)

6:45-7:15: Presentation on Benefits/Costs and Environmental Considerations

7:15-7:45: Q&A

7:45-8:00: Poster Boards







# STUDY AREA (in green)

- The largest and most densely populated of the 9 high-risk focus areas identified in the North Atlantic Coast Comprehensive Study (NACCS)
- Area covers 2,150+ square miles and 900+ miles of affected shoreline
- 25 counties in New York & New Jersey
- Affected population of roughly 16 million people, including New York City and the six most populated cities in New Jersey





# **STUDY INFORMATION & HISTORY**

- Objective: Manage the risk of coastal storm damage in the study area
- Non-Federal Sponsors: New Jersey Department of Environmental Protection (NJDEP) and the New York State Department of Environmental Conservation (NYSDEC) (in partnership with the City of New York)
- September 2017: Identified preliminary alternatives
- February 2019: Released Interim Report
- Next Step: Release Draft Feasibility Report Summer 2020







#### INTERIM APPROVED TIMELINE



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**Alternatives Analysis will** include affected environment description, understanding of FWOPC, qualitative environmental consequences discussion, conceptual mitigation cost estimates for parametric analysis, concepts for mitigation & ranges of acres impacted, and worst case scenario costs and assumptions

Summary of Alternative Analysis and path forward to get to draft report and EIS

Public/Agency review process will provide input on the most significant resources to focus and form impact analysis approach, which is limited by

> funding/timing. We are here

> > **TSP**

5/20

Final Tier 1 EIS Draft Tier 1 Will address

> kev impacts to the extent Incorporate necessary to make a decision. comments Other analysis and details will be needed from the during project ongoing implementation Engineering to develop final optimization mitigation and adaptive management plans.

Chief's Report and Record of Decision

7/22

**FCSA** 7/16

**AMM** 9/17

**IPRs** 10/18 RIW

Interim

Report

Released for

Public and

Agency

Review

2/19

**Expect to conduct more** detailed engineering, economic and environmental analyses to select a conceptual plan

Draft Feasibility Report Concurrently released for public and agency review

7/20

EIS

Released for

Public &

Agency

Review.

Includes

prioritized

analysis of

the refined

plan, with

enough detail

to make a

decision.

Schedule NLT 9/20 Feasibility-

Revisit Study

**ADM** 

11/20

Final Feasibility Level Report Design 3/21

Final ATR Completed

2 month

Schedule

Contingency`

Agency Review of Draft Chief's Report and Record of Decision

and qualitative comparison to focus alternatives for further analysis

Alternatives analysis

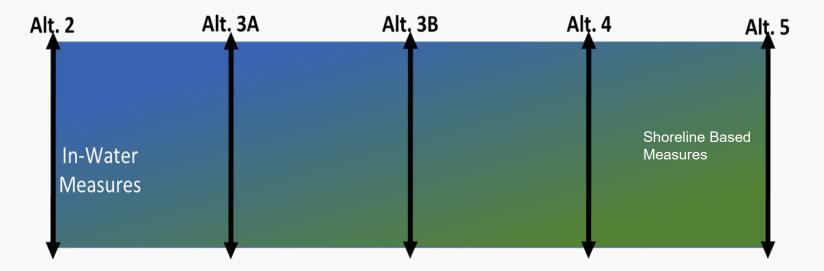
Notice of Intent Released





# **ALTERNATIVES OVERVIEW**

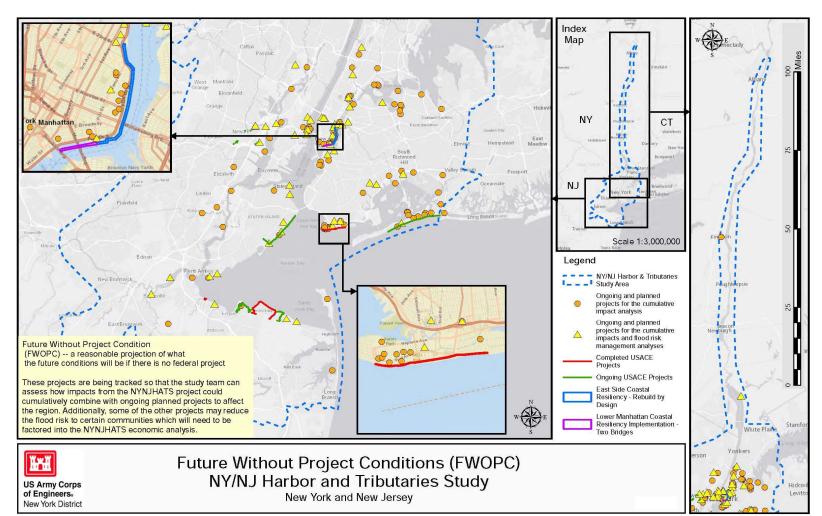
- Alternative 1: No Action
- Alternative 2: Harbor Wide Gate and Beach Restoration
- Alternative 3A/3B: Multiple Bay/Basin Gate and Floodwalls & Levee Systems
- Alternative 4: Single Waterbody Gate and Floodwalls & Levees
- Alternative 5: Perimeter Only





#### **ALTERNATIVE 1: NO ACTION (FUTURE WITHOUT PROJECT CONDITIONS)**





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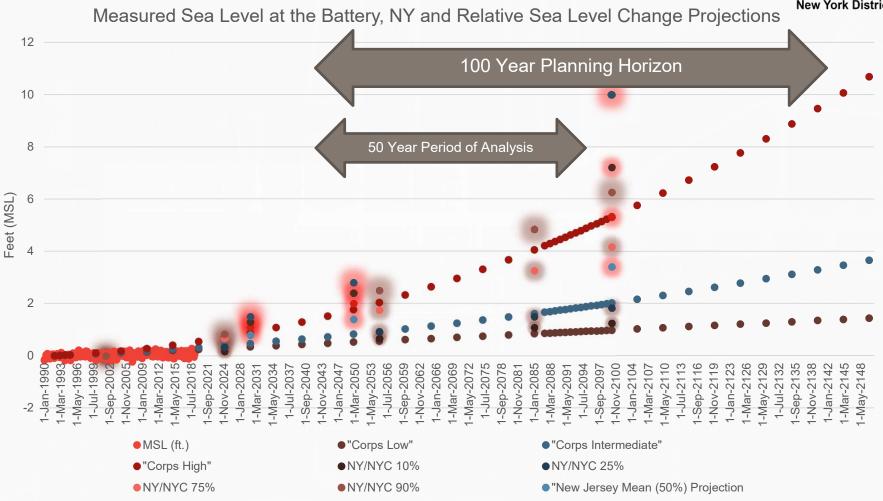


"New Jersey 5% Probability"

#### **EVALUATING RELATIVE SEA LEVEL CHANGE PROJECTIONS**



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"New Jersey 0.5% Probability

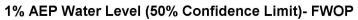
"New Jersey 0.1% Probability"

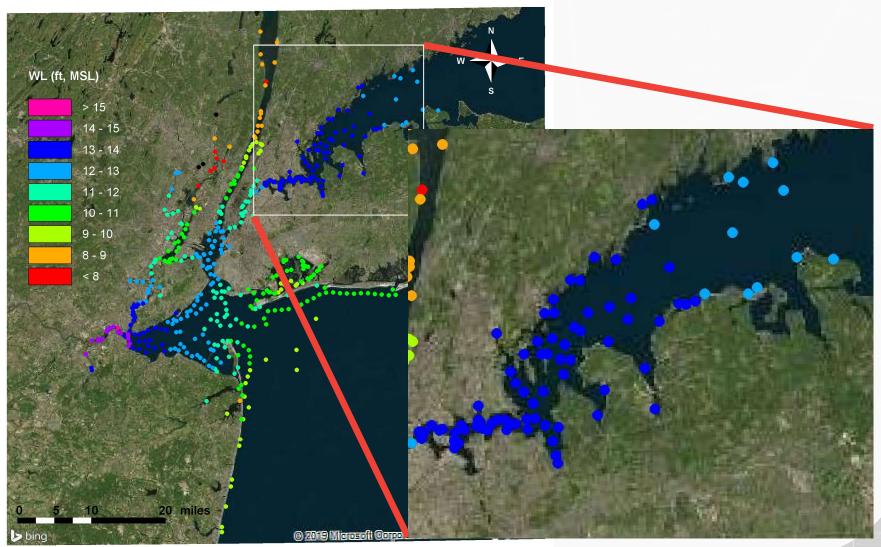


# SELECTED STORM CONDITION FOR WITH PROJECT ALTERNATIVE EVALUATION AND COMPARISON



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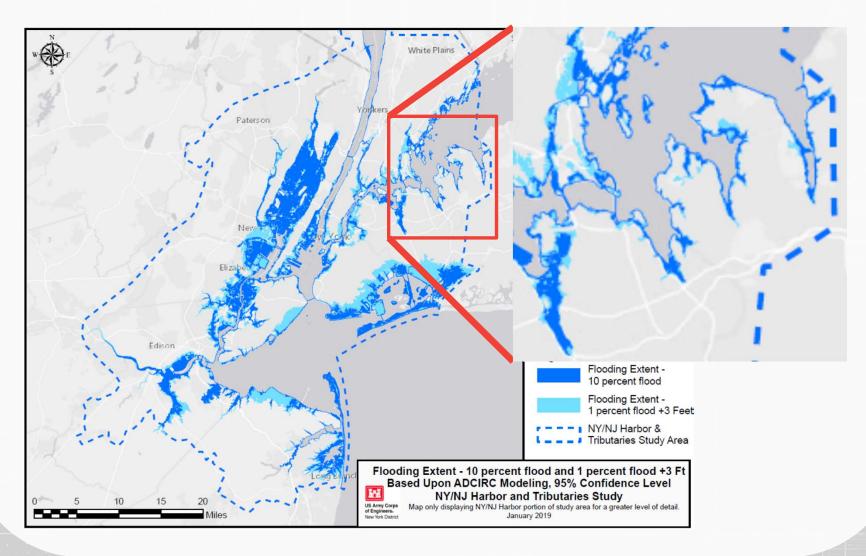






# POTENTIAL COASTAL FLOODING EXTENT FROM 10% AND 1% ANNUAL EXCEEDANCE PROBABILITY



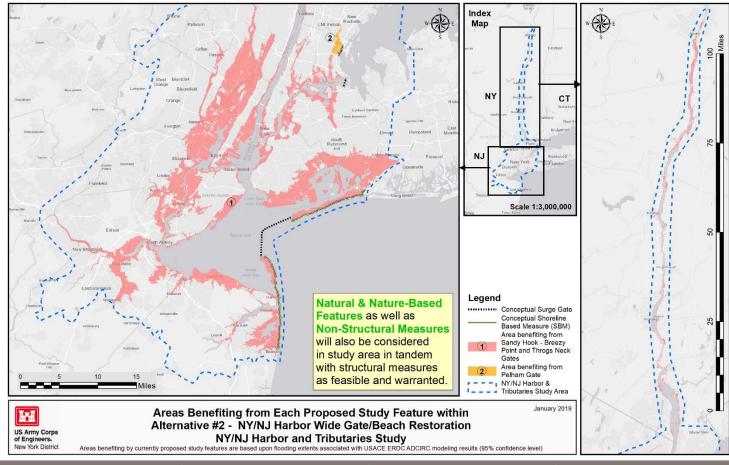




#### **ALTERNATIVE 2 FROM INTERIM REPORT**



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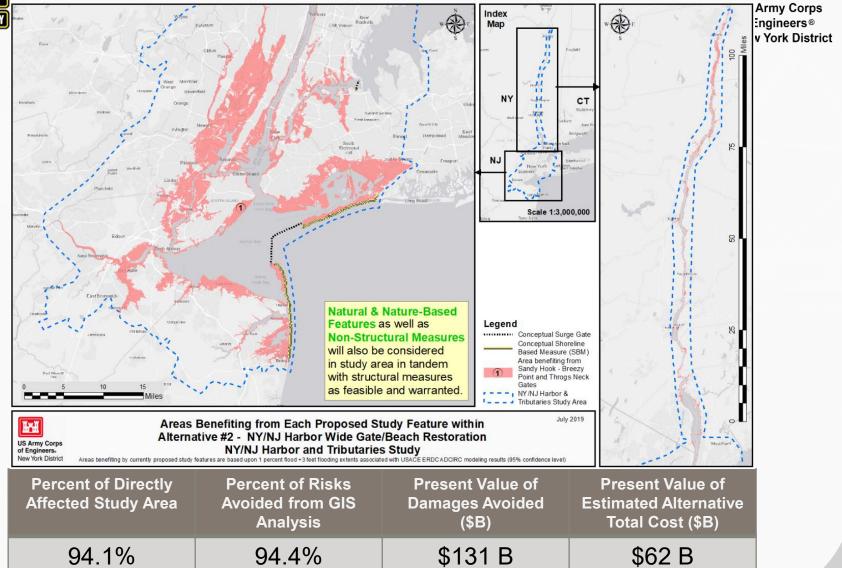
Percent of Directly Affected Study Area	Percent of Risks Avoided from GIS Analysis	Present Value of Damages Avoided (\$B)	Present Value of Estimated Alternative Total Cost (\$B)
94.7%	94.8%	\$175.1 B	\$118.1 B

All measures in alternative subject to modification/deletion/addition as study advances.



#### **UPDATED ALTERNATIVE 2**









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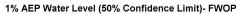


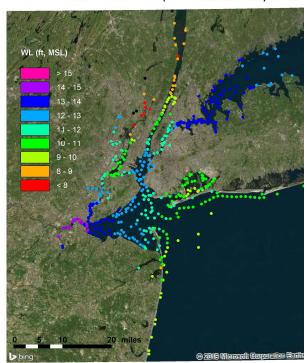


#### **ALTERNATIVE 2 POTENTIAL INDUCED FLOODING**

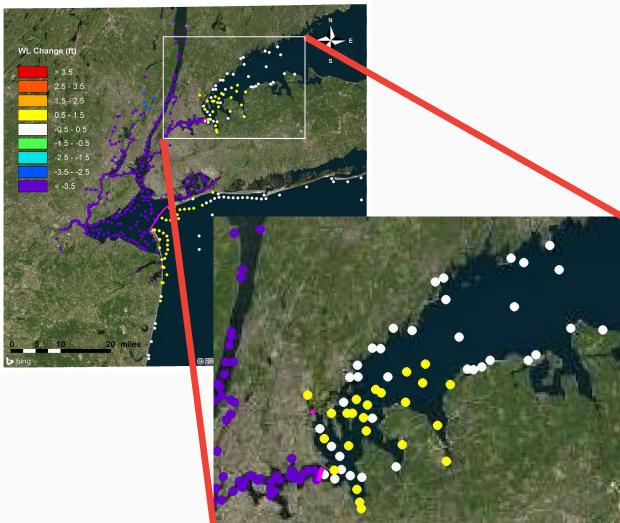


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1% AEP Water Level Change from FWOP to Alt 2





#### MITIGATION FOR POTENTIAL INDUCED FLOODING



Measures will be included within the HAT Study Alternatives to mitigate for the (increased) flood risk as a result of the primary structural measures (e.g., storm surge barriers)

Measures can be both structural and non-structural

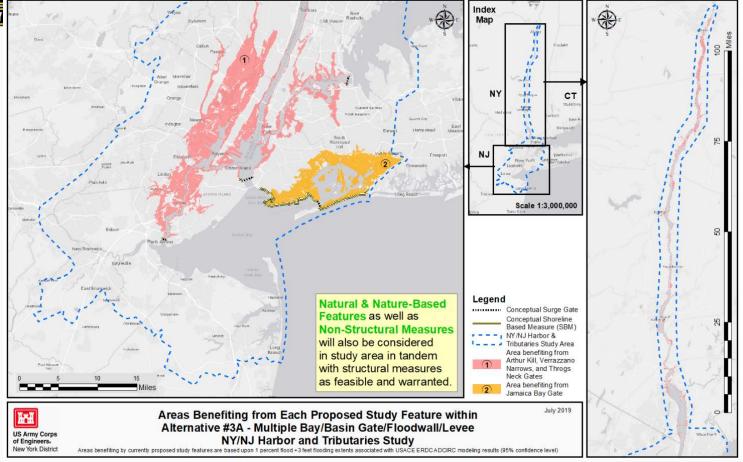
- Structural:
  - Increase elevation and extents of proposed Shore Based Measures (e.g., floodwalls and levees)
  - -Include (newly added) Shore Based Measures
- Non-Structural
- –Acquisition & Relocation
- -Building Retrofit (wet or dry floodproofing)



#### **UPDATED ALTERNATIVE 3A**



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Percent of Directly Affected Study Area	Percent of Risks Avoided from GIS Analysis	Present Value of Damages Avoided (\$B)	Present Value of Estimated Alternative Total Cost (\$B)
73.7%	77.8%	\$148 B	\$34 B

All measures in alternative subject to modification/deletion/addition as study advances.

















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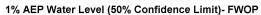


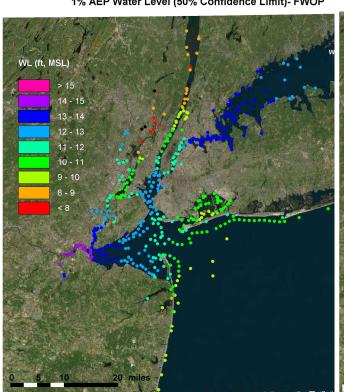


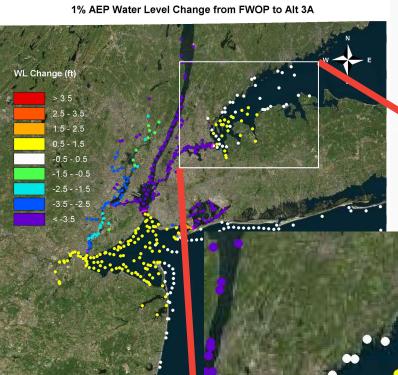
#### **ALTERNATIVE 3A POTENTIAL INDUCED FLOODING**



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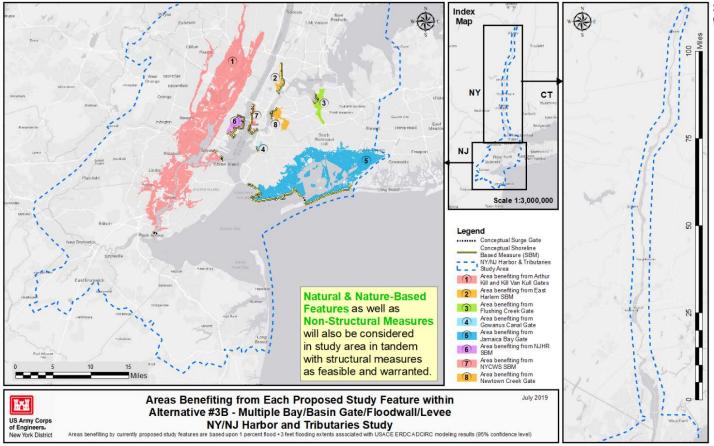




#### **UPDATED ALTERNATIVE 3B**



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Percent of Directly Affected Study Area	Percent of Risks Avoided from GIS Analysis	Present Value of Damages Avoided (\$B)	Present Value of Estimated Alternative Total Cost (\$B)	
51.8%	58.5%	\$104 B	\$30 B	

All measures in alternative subject to modification/deletion/addition as study advances.





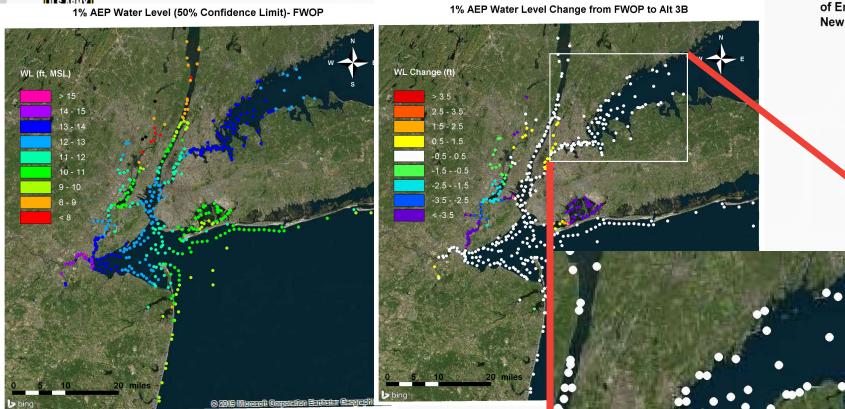




#### **ALTERNATIVE 3B POTENTIAL INDUCED FLOODING**



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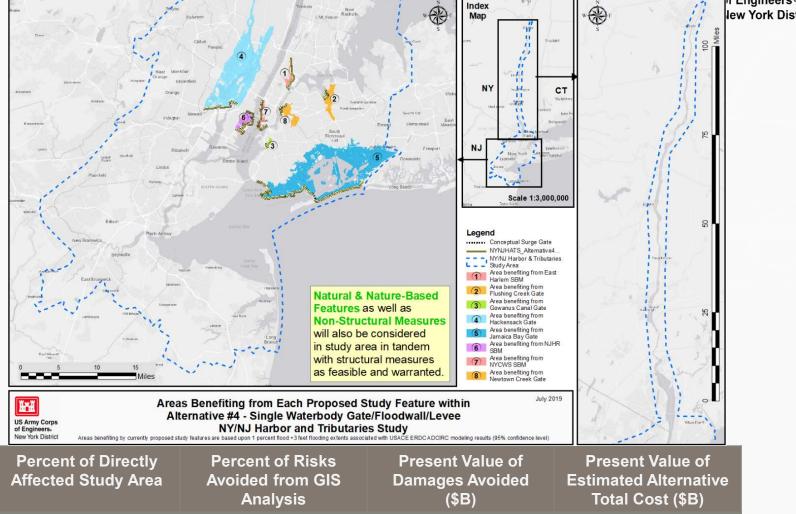




#### **UPDATED ALTERNATIVE 4**



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33.1% 40.2% \$96 B \$21 B

All measures in alternative subject to modification/deletion/addition as study advances.



#### **ALTERNATIVE 4 POTENTIAL INDUCED FLOODING**

WL Change (ft)

2.5 - 3.5

1.5 - 2.5

0.5 - 1.5

-0.5 - 0.5

-1.5 - -0.5

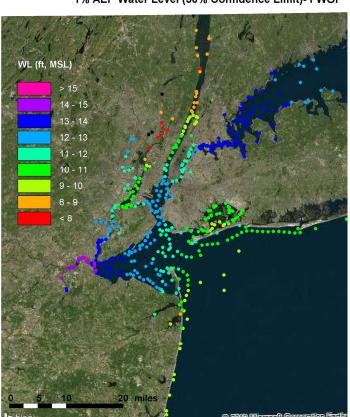
-2.5 - -1.5

-3.5 - -2.5

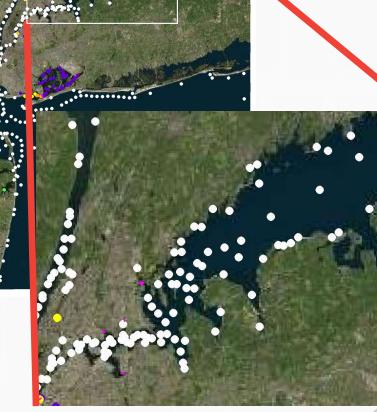


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1% AEP Water Level (50% Confidence Limit)- FWOP



1% AEP Water Level Change from FWOP to Alt 4

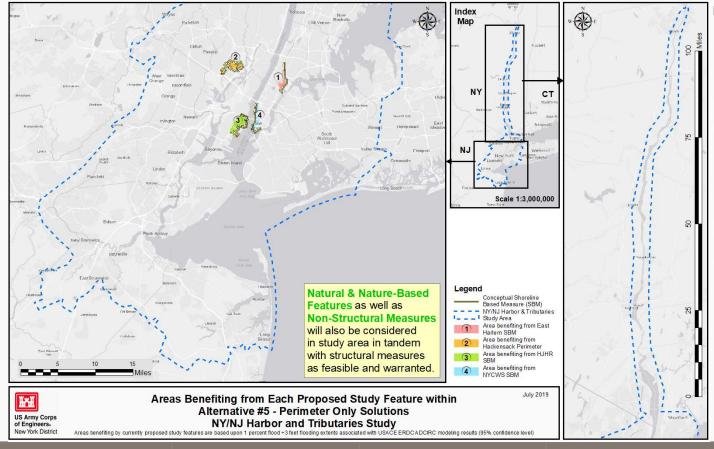




#### **UPDATED ALTERNATIVE 5**



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Percent of Directly Affected Study Area	Percent of Risks Avoided from GIS Analysis	Present Value of Damages Avoided (\$B)	Present Value of Estimated Alternative Total Cost (\$B)
2.6%	4.0%	\$35 B	\$9 B

All measures in alternative subject to modification/deletion/addition as study advances.





# **Questions?**



# New York-New Jersey Harbor and Tributaries Coastal Storm Risk Management Feasibility Study



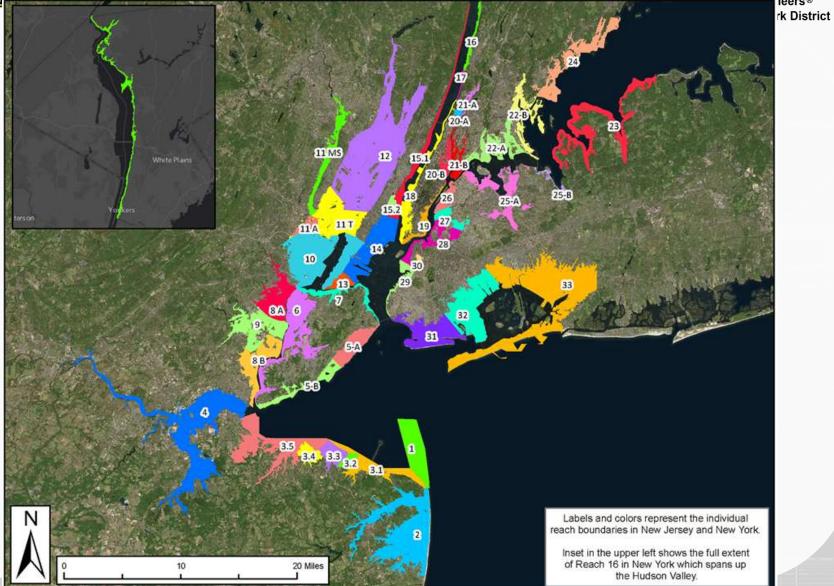
**EXPLANATION OF PRELIMINARY BENEFITS AND COSTS** 

# U.S.ARMY-

#### **DELINEATION OF STUDY REACHES**



US Army Corps

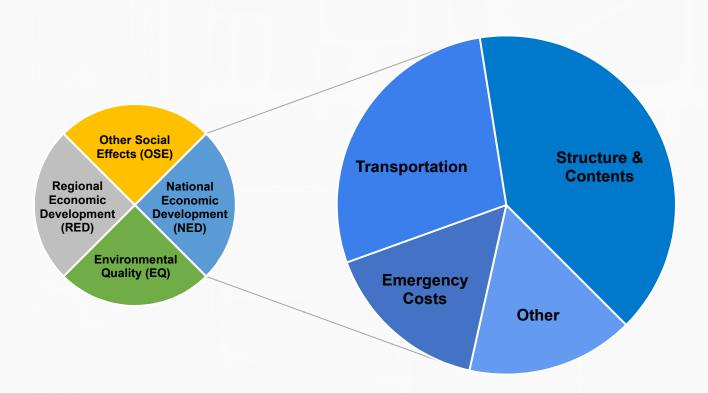




# **BENEFITS**



# Federal Principles and Guidelines (1983)

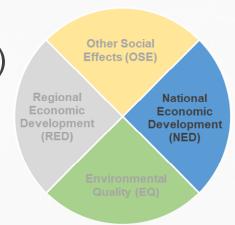




#### PRELIMINARY BENEFITS CALCULATION



- Hydrologic Engineering Center Flood Damage Analysis (HEC-FDA)
  - Focus on structure and contents
  - Monetary outputs
  - Leverages existing analyses
  - Tracks performance over time
- GIS Based Outputs
  - Four accounts more inclusive
  - Snapshot in time

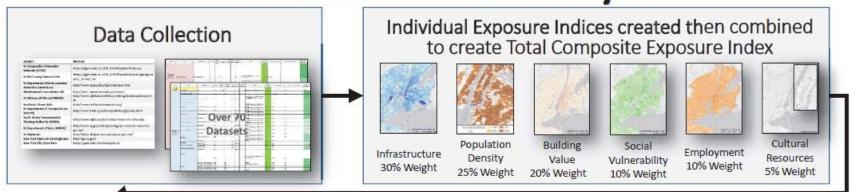








# **NYNJHATS GIS Risk Analysis**



# Infrastructure 30% Weight 20% Weight 20% Weight 10% Weight Resources 5% Weight 10% Weigh

Please see the NYNJHATS Interim Report GIS Appendix for more information



## **COSTS CALCULATION**



Parametric basis (top down approach) for construction activities and durations, based on primary cost drivers.

- Shoreline (existing projects in area).
- Storm surge barriers (17 existing barriers).
- Includes:
  - Real estate
  - Environmental and cultural mitigation
  - Contingency
  - Design
  - Interest during construction
  - Operations and maintenance



#### TOTAL COST BY ALTERNATIVE



- Contingencies, Planning Engineering & Design, Supervision & Administration and Operations and Maintenance costs calculated based on typical values for comparable flood protection projects
- Total duration of alternatives assumes concurrent construction of all separable elements
- Interest During Construction calculated with 2.875% Discount Rate
- Costs shown in 2019 US Dollars

Alternative	Total	Construction Period	
2	\$62.5 B	25 Years	
3a	\$34.6 B	18 Years	
3b	\$30.4 B	9 Years	
4	\$21.3 B	9 Years	
5	\$9.6 B	9 Years	



# **UPDATED NET BENEFITS AND BCR FOR ALTERNATIVES 2-5 (FY 19 P.L. @ 2.875%)**



Alternative Concept*	Cost (Present Value)	Net Benefits (PV) – All closures at 50% flood	
1 – No Action			
2 – Outer Harbor Surge Gates and Shore-Based Tie-ins	\$62 B	\$69 B	95%
3A – Regional Surge Gates & Shoreline- Based Measures	\$35 B	\$114 B	78%
3B – Mid-Size Surge Gates & Shoreline- Based Measures	\$30 B	\$74 B	59%
4 – Small Surge Gates & Shoreline-Based Measures	\$21 B	\$75 B	50%
5 – Shoreline-Based Measures only	\$10 B	\$26 B	4%

NOTE: All study estimates, data, features, etc. are subject to revision/refinement as study advances.

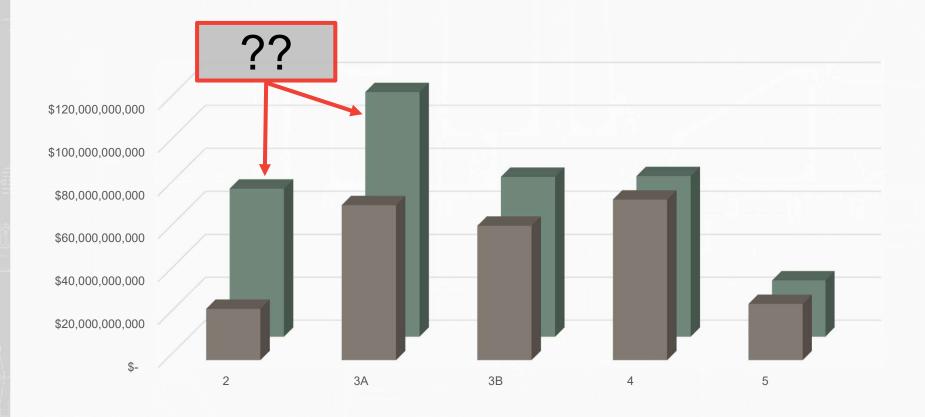


# POTENTIAL EFFECTS OF GATE OPERATION ON FORMULATION & TSP SELECTION



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■ Large Gates Initially Operating at 10% AEP

■ Large Gates Initially Operating at 50% AEP



#### New York-New Jersey Harbor and Tributaries Coastal Storm Risk Management Feasibility Study



**NEXT STEPS – KEY ITEMS FOR FURTHER STUDY** 



### FACTORS AFFECTING ALTERNATIVE SCREENING & NEEDING FURTHER EVALUATION



Benefits Likely Increase	Effect TBD	Costs Likely Increase
Evaluate other RSLC scenarios	Operations assumptions	Refine hydrodynamic modeling (induced flooding, tidal exchange)
Period of Analysis	Navigation – impacts to port operations and mitigation	Real Estate (site specific)
Refine & expend benefits modeling (other accounts, critical infrastructure, etc.)		Environmental & Cultural Mitigation Costs (site specific)
		Interior drainage
		Cost refinements (site specific)



#### New York-New Jersey Harbor and Tributaries Coastal Storm Risk Management Feasibility Study



### ENVIRONMENTAL CONSIDERATIONS AND NEPA PROCESS



# NATIONAL ENVIRONMENTAL POLICY ACT (NEPA)



Multiple laws, executive orders and regulations are considered as part of the NEPA process.

- National Historic Preservation Act, as amended Preserves historic and archaeological sites
- Endangered Species Act
   Protects plants and animals from
  - extinction
    Clean Air Act

Prevents air pollution

Environmental Justice

Addressing equity in adverse and beneficial environmental effects

State laws





#### **ENVIRONMENTAL CONSIDERATIONS**



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Protected Species







#### **TYPES OF NEPA ANALYSIS**



- Categorical Exclusion
- Environmental Assessment (EA)
- Environmental Impact Statement (EIS)
- Tiered Environmental Impact
   Statement (EIS)

#### Least

Level of Analysis & Number of Reviews

Most



#### **PUBLIC ENGAGEMENT**



#### **NEPA Scoping Meetings**:

9 Scoping Meetings were held from July to October 2018 in Lower Manhattan, Newark, Poughkeepsie, Coney Island, White Plains, and Nassau County – **705** Participants - **4,250** submissions of comments.

#### **Interim Report Public Meetings:**

8 Public Meetings were held from March to April 2019 in Lower Manhattan, Westchester County, Brooklyn, the Bronx, Staten Island, Poughkeepsie, NY, and Middletown and Lyndhurst, NJ - **418** Participants - **816** submissions of comments and growing.



### COOPERATING AND PARTICIPATING AGENCIES



- Federal Emergency Management Agency
- US Environmental Protection Agency
- US Fish and Wildlife Service
- US Coast Guard
- National Ocean and Atmospheric Administration/National Marine Fisheries Service
- National Park Service



### AGENCY & PUBLIC COORDINATION: WHAT WE HEARD



- Potential for profound environmental impacts
- Potential for profound impact to commercial and recreational navigation
- Storm Surge vs. Sea Level Rise
- Concerns over cost of construction
- The need to keep the public informed of the study scope and process
- Potential for induced flooding
- Need to focus on critical infrastructure
- Incorporate Natural and Nature Based Features into plans for storm surge barriers



# NATIONAL ENVIRONMENTAL POLICY ACT (NEPA) FUTURE STEPS



Conduct formal consultation with Resources Agencies

Develop quantitative ecological model for assessing environmental benefits and impacts.

Prepare Tier 1 level impacts assessment and identify additional analysis needed for environmental impacts (Tier 2 EIS)

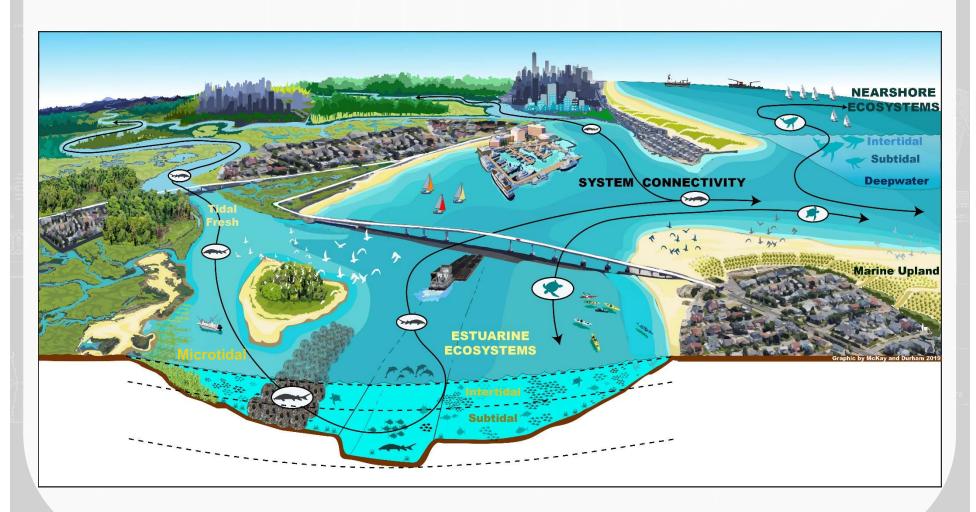
Environmental evaluation is a large part of the study process.

No construction will occur without thorough environmental evaluation and coordination with environmental regulatory and resource agencies.



## NEW YORK BIGHT ECOSYSTEM MODEL







#### New York-New Jersey Harbor and Tributaries Coastal Storm Risk Management Feasibility Study



**SCHEDULE AND STUDY CONTACT INFORMATION** 







### **Important Dates**

Action	Date
Interim Report Released to Public	Feb. 19, 2019
Informed Cooperating Agencies	Feb. 26, 2019
Public Meetings on Interim Report	MarOct. 2019
Draft Integrated Feasibility Report and Tier 1	Jul. 2020
Environmental Impact Statement	
Public Meetings on Draft Report	Aug. 2020
Final Integrated Feasibility Report and Tier 1	Mar. 2021
Environmental Impact Statement	
Chief of Engineer's Report	Jul. 2022



#### **ADDITIONAL INFORMATION**







### **Questions?**