# Appendix A: Susquehanna Basin Headwaters and Adjacent Basins In-Lieu Fee Program: Credit Transaction Form

TWT So	Credit Transaction Form
1 W 1 Se	I vice Alea.
Project Name:	
US Army Corps Permit Number:	
Permittee:	
name:	
address:	
telephone:	
fax:	
email:	
Impacted 8 digit HU: Acres impacted: Resource type impacted:	
Number of Credits purchased:	
Date:	
By:	
Title:	
The Wetland Trust	

Sponsor: The Wetland Trust, 4729 State Route 414, Burdett, NY 14818, phone/fax 607-546-2528 www.thewetlandtrust.org



# Appendix B: Susquehanna Basin Headwaters and Adjacent Basins In-Lieu Fee Program: Annual Program Report

#### **Annual Program Report**

#### 1 January through 31 December \_\_\_\_\_

	Reporting - General								
Service Area	Income Received	Disbursements	Interest Earned	Advanced Credits Available <sup>1</sup>	Advanced Credits Sold	Advanced Credits Fulfilled	Released Credits Remaining		
1									
2									
3									
4									
5									
6									
7									
8									
9									
10									
11									
12									
Total									
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Explain any changes in credit availability such as change in the number of credits developed at a specific ILF site.

Reporting - Accounting by Expenditure Category For Each Service Area (SA)													
Expenditure	SA 1	SA 2	SA 3	SA 4	SA 5	SA 6	SA 7	SA 8	SA 9	SA 10	SA 11	SA 12	Program Total
Land acquisition													
Planning/design													
Construction													
Plants and other materials													
Monitoring and adaptive management													
Long-term management and protection													
Contingencies													
Financial assurances													
Administration													
Total													

	Reporting - Accounting by Permit Number							
USACE	Service	Authorized	Compensatory	Amount	Date Funds			
Permit	Area <sup>1</sup>	Impacts by	Mitigation by Credit <sup>3</sup>	Paid	Received			
Number		Acre and Type <sup>2</sup>	Credit <sup>3</sup>					

<sup>&</sup>lt;sup>1</sup> if Impact is not in the same Service Area as Compensation, make note <sup>2</sup>PEM, PSS, PFO or Other, describe (e.g., fen, bog) <sup>3</sup> an In-Lieu Fee Credit always equals an acre in this program

Project Budget for each individual ILFP Site.						
Service Area:						
Project Site name and number:						
Income: (list by permit number, date and total funds deposited)						
Project Component Expense Budget Balance						
Land acquisition						
Project plan and design						
Construction						
Plants and other materials						
Labor						
Monitoring, based on the number of years planned						
Remediation/adaptive management and contingency costs						
Program administration						
Long-term management and preservation: stewardship endowment						
Financial assurances						
Third party easement						
TOTAL						

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#### Appendix C: Computer modeling protocols for site selection in the Susquehanna Basin Headwaters and Adjacent Basins

#### A) Executive Summary:

We have implemented a comprehensive site selection protocol that remotely identifies and sets wetland mitigation priorities within the Susquehanna Basin Headwaters and Adjacent Basins. A more technical account of our mitigation site identification tools and their performance was published in the peer-reviewed Journal *Wetlands* as described in Hunter et al. (2012). Here we provide an overview of the methodology, but encourage readers interested in reviewing a detailed assessment of the procedure's performance to review Hunter et al. (2012). These tools help find sites in areas with the best potential to support high quality wetlands for establishment, reestablishment, rehabilitation, enhancement, and/or preservation. They complement and focus the more informative field assessments on the best potential mitigation sites, thus improving their quality compared to those found in the more traditional approaches.

#### Our site selection approach has three main components:

- 1) identify and map wetland occurrences and community types (extant and previously impacted) using geo-statistical modeling and available data describing wetland locations;
- 2) augment databases from step 1 with other available datasets describing wetland quality (e.g., presence of rare and endangered species and communities, site assessments); and
- 3) rank wetlands (extant and drained) from step 2 according to the best available information related to wetland quality and function.

Using extensive validation measures, our approach outperforms existing computer selection methods for detection of areas suitable for mitigation, and does so for all ILF Program service areas. This approach identifies biologically rare communities (e.g., inland salt marsh, bogs, poor, medium, rich, and marl fens) that either provide, or could provide refuge for rare and underrepresented species – an endeavor that furthers organizational objectives for many governmental agencies in our focal region (e.g., US Fish and Wildlife, NYS-Dept. of Environmental Conservation). In the following sections, we describe the general methods utilized for the modeling procedure, and provide an overview of the "patch" ranking system for targeting restoration and protection of large landscapes containing rare communities with high capacity to support biodiversity. Using the procedures described below to develop this database, we will target the top 20% highest ranked priorities in the Susquehanna Basin Headwaters and Adjacent Basins for establishment, reestablishment, rehabilitation, enhancement and/or preservation. The overall goal of this approach is to: identify priority locations for wetland restoration activities that improve watershed functioning, habitat connectivity, and biodiversity value. We note that this ranking system was explicitly designed to be flexible and to meet watershed specific functional and biological needs. The approach may be updated over time as better site-level information becomes available, or altered with different criteria better meet certain objectives.

#### B) The need for improved site selection protocol

Compensatory mitigation frameworks many times lack the scientific rigor required to develop biologically sound watershed-level restoration plans required to identify mitigation priorities.

Particularly the identification of focal areas for mitigation has been haphazard, often relying on a

combination of parcels that are for sale at the time of mitigation need and an ensuing review of soils maps and aerial photographs. This approach fails to identify and prioritize mitigation projects that maximize hydrological functionality and biodiversity conservation because it does not consider the entire watershed. To overcome these limitations, we collaborated with researchers at SUNY-ESF, to implement an improved site selection protocol that remotely identifies and sets comprehensive wetland mitigation priorities within many basins in New York and northern Pennsylvania.

#### C) Model Development and Validation

We used GIS layers in the program Maxent (maximum-entropy modeling) to systematically identify features of interest (previously drained wetland areas and rare community types) for protection and restoration efforts. It was chosen due to its superior prediction capabilities compared to other approaches (Elith et al. 2006). We used seven background environmental variables: elevation, slope, aspect, geology (rock types), topographic wetness index, vegetation height, and soil type to predict locations for features of interest (Table 1). SSURGO soils were reclassified into general soil classes more useful for prediction as described in Hunter et al. (2012) and Raney (2014), provided in Table 2. Together, these variables are used to train the model to find additional "features of interest" such as poorly drained forested wetlands or rare, rich fen wetland communities (Figure 1). Occurrence records to model rare communities were taken from acidic designations in existing National Wetlands Inventory and data from the New York Natural Heritage Program element occurrence database (bogs, poor fens, medium fens, rich fens, marl fens, and inland salt marsh) (NYNHP 2013).

We combined features identified by validated models with known wetland occurrences from NWI to create a comprehensive database of potential mitigation sites, hereafter "patches". Using this database we developed a flexible "patch" ranking system that can be utilized to meet a range of wetland mitigation goals depending on specific needs in a given watershed. This large database can be updated over time as more site-level information becomes available.

Model output produced goodness-of-fit statistics, and models were validated using the correct classification rate for known wetland areas. The rationale for statistical model validation using known wetlands to test model precision and accuracy is as follows: the same underlying environmental conditions that produced extant wetlands also produced the original wetlands that are now drained (e.g., geology, low slopes, hydric soils), thus as a comprehensive statistical model validation measure, modeled "wet" areas should include extant wetlands (here, National Wetlands Inventory) if the procedure is viable. This type of remote statistical model validation is common in the peer reviewed scientific literature, and allows for more robust "Verification" than would be feasible based on field visitation alone. Dozens of predicted sites have been visited by Upper Susquehanna Coalition staff, and generally conform to wetland areas or impacted wetlands.

For comparison with the Maxent modeling procedure, we also created a *hydric soils, low slope model*, which we called the "*Expert Model*". The expert model was designed to mimic the search procedure wetland planners use to select mitigation sites: *typically planners sift through hydric soils and topographic maps to identify areas with appropriate soils and hydrology for wetland restoration.* Expert model patches were created using areas with low slopes (< 1%) and soils high in organic content (muck, silt loam, and loam), which largely represent designated hydric soils (NRCS 2010) for the area.

Maxent outperformed the expert model in a test using an independent sample of known wetlands, predicting wetland locations with a 91% correct classification rate versus 62% for the expert model. Furthermore, compared to simple aerial photo interpretation, site visitation, and NWI comparison, Maxent could consistently and clearly locate quality sites. We demonstrate this ability for mitigation site selection in Figures 2A, B, C, and D. Furthermore, this procedure allowed us to perform a thorough analysis of our ILF Program region.

**Table 1** Source of environmental variables used in Maxent analyses. All datum units were converted to UTM. (Table reproduced with Permission from Raney 2014).

		Scale or	Original	Original
Variable	Source	Resolution	<b>Datum</b>	Units
Elevation	National Elevation Dataset			_
(DEM)	(Gesch 2007)	$30 \text{ m}^2$	NAD 83	Meters
	Calculated from DEM in			
Slope	ArcGIS	$30 \text{ m}^2$	NAD 83	Percent
Bedrock	USGS (Nicholson et al. 2006,			
Types	updated from Fisher 1970)	1:2,500,000	WGS 84	Categorical
	Calculated from DEM in			
Aspect	ArcGIS	$30 \text{ m}^2$	NAD 83	Degrees
	National Biomass and Carbon			
Vegetation	Dataset for the Year 2000			
Height	(Kellendorfer et al. 2004)	$30 \text{ m}^2$	NAD 83	Meters
		Various,		
		typically		
Soils	SSURGO (NRCS 2010)	1:24,000	NAD 83	Meters
Topographic				
Wetness	Derived following (Beven			
Index	and Kirkby 1979)	$30 \text{ m}^2$	NAD 83	Index

**Table 2** Description of soil categories used to model rare wetland community locations and poorly drained areas in the USRB and adjacent watersheds. Each row contains an individual soil classification. Data were reclassified following techniques described by Hunter et al. (2012), and is described in further detail by Raney (2014).

## Soil Classes Muck: muck, mucky silt loam, mucky peat

Marl

Marl pits
Salt dumps

Peat

Loams: Loam, sandy loam, silty loam

Cobbly loam

Urban: rubble-land, made land, quarries

Clay

Silty clay loam, silty clay

Sandy gravelly loam

Sand beach

Gravelly sand, gravelly loam

Stony silt loam, shaly silt loam, stony loam

Stony

Rock outcrop

**Boulders** 

Dam

Alluvial

Poorly drained

Marsh

Water

Steep

Poorly drained

Marsh

Water

Steep

**Acknowledgements:** Elizabeth A. Hunter performed the initial model development for the Upper Susquehanna River Basin (USRB) and she contributed Figure 1. Dr. Patrick A. Raney contributed several data layers and modeled the USRB and adjacent watersheds as a single region. We thank Drs. James. P. Gibbs and Donald J. Leopold for their contributions to an earlier portion of this work.

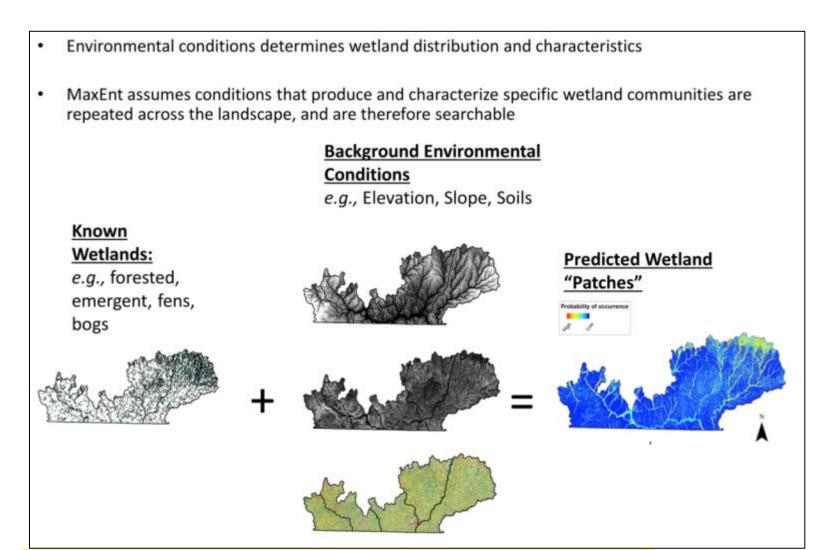
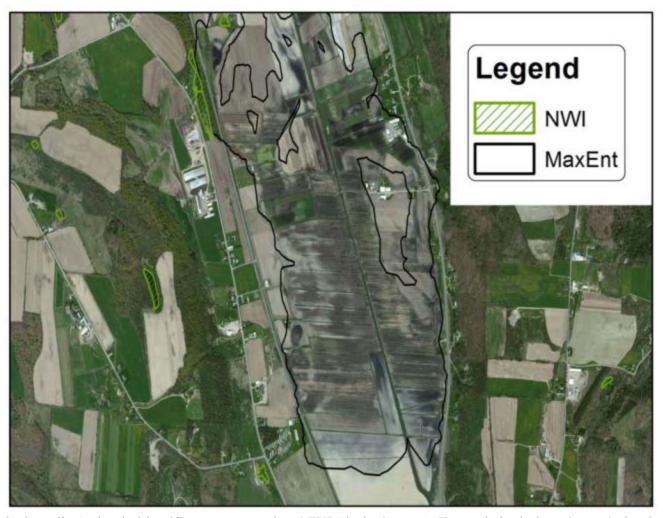


Figure 1: Description of how spatial modeling works when using Maxent, and other models types.



**Figure 2-A:** Maxent (black outline) clearly identifies more area than NWI (dashed green). Example includes a large drained muckland with visible ditching.

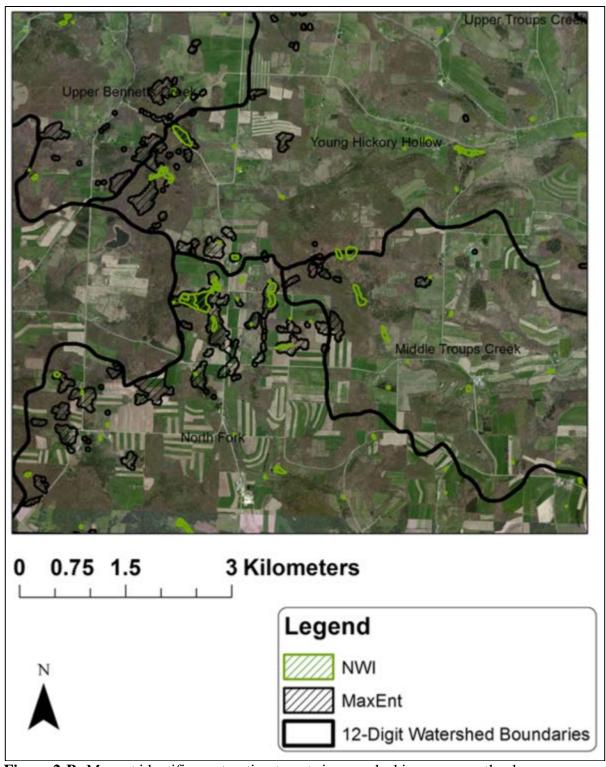


Figure 2-B: Maxent identifies restoration targets in areas lacking many wetlands.



Figure 2-C: Maxent identifies rare communities. Here a medium fen historically supporting rare species is shown.

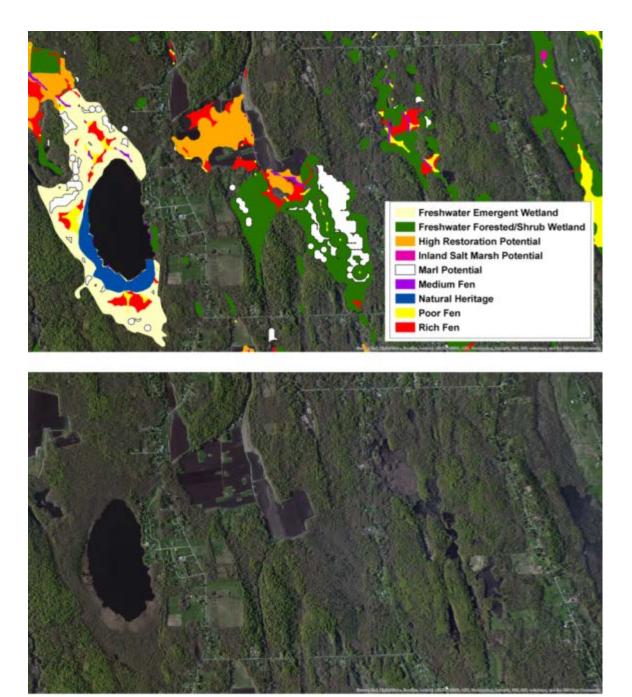


Figure 2-D: Maxent identifies rare communities for protection and adjacent areas suitable for reestablishment, rehabilitation, and enhancement. Here, Silver Lake bog (a medium fen) is shown with nearby mucklands offering excellent reestablishment opportunities. This region has been a previous target for conservation acquisition. Maxent models identified potential for marl and inland salt marsh in this vicinity – two of New York States rarest ecological communities. Areas in orange show locations identified by a model focusing on the identification of human impacted wetlands.

#### D) Ranking Procedure for Potential Mitigation Sites

For the purpose of prioritizing potential mitigation areas, we combined model outputs with NWI wetland occurrences and Natural Heritage community occurrence records to produce comprehensive coverages of wetland resources for the region. This approach effectively augmented NWI databases with wetland occurrences omitted by NWI, previously drained wetlands, and rare community designations (inland salt marsh, bogs, poor, medium, rich, and marl fens). This approach advantageously allowed for potential mitigation areas to be systematically compared and ranked in terms of potential to support biodiversity and watershed functioning using simple parameters with strong ecological underpinnings.

Our ranking approach is tailored to the varying needs in specific watersheds, and will be modified through time as more information becomes available, or as priorities shift. Below we provide an overview of our patch ranking, which favors a combination of establishment, reestablishment, rehabilitation, enhancement, and/or preservation of large areas with a diversity of wetland communities under a variety of cover types (emergent, scrub-shrub, forested wetlands). These quantitative patch ranking can be tailored to meet project and watershed specific goals and comprehensively identify the best places to work to meet certain objectives.

Patches were ranked according to the following criteria:

- normalized wetland area (A)
- normalized wetland complex area (B)
- designation as significant natural community(C), and
- presence of endangered species (D)

These criteria were chosen due to their direct connection to biodiversity and ecological functioning (e.g., MacArthur and Wilson 1963, Edinger et al. 2002). Variables were normalized and divided by respective maximum values to produce indices on 0-1 scales for summation. Normalization accounted for differences in maximum wetland size by service area. \*Rare communities received a \*C value of 0.75 (all other wetlands received 0). The following formula was used for patch ranking:

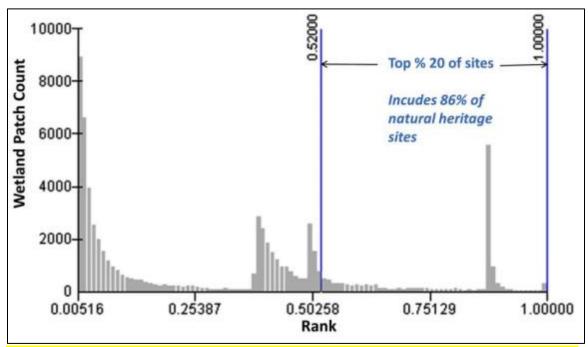
$$= \mathbf{A} + \mathbf{B} + \mathbf{C} + \mathbf{D} / \operatorname{Max}(\mathbf{A} + \mathbf{B} + \mathbf{C} + \mathbf{D})$$

\*As modeling focused on hydrogeologic settings (unique soil conditions) fens in this scheme encompassed a variety of successional stages (from emergent to scrub shrub to forested), therefore not biasing mitigation towards a single successional type. Plant ecologists are increasingly expressing wetland communities in terms of source hydrology, and are less focused on the form of vegetation (forested vs. emergent) thus North American wetlands with mineral rich groundwater discharge are referred to as fens regardless of presence of a tree canopy cover (Bedford and Godwin 2003).

#### **E) Potential Mitigation Site Ranking Procedure Results**

To test the efficacy of the patch based ranking, we calculated the average ranking for all patches, and for the seventy New York Natural Heritage Program wetland occurrences falling within the entire ILF Program region (NYNHP 2013). On a scale of

0 to 1 all patches averaged 0.31 ( $\pm$  0.30 SD) while Heritage sites were averaged 0.74 ( $\pm$  0.38 SD), a dramatic difference (Figure 3). Eighty-six percent of the NYNHP sites larger than ten acres in size ranked in the top 20% of sites over the entire ILF Program region, indicating this method possesses the ability to identify biologically important sites, see also (Hunter et al. 2012). Sites in the upper 20% of sites also included those with endangered species, large wetlands >200 acres, rare community types, and related reestablishment opportunities.

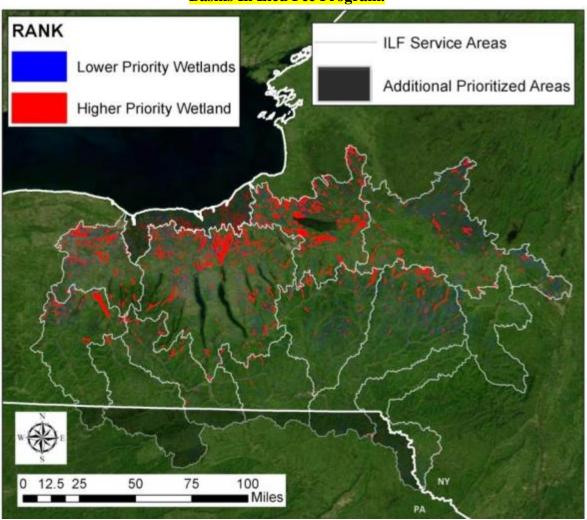


**Figure 3:** Histogram of patch ranks for the Susquehanna Basin Headwaters and Adjacent Basins (N=68,547).

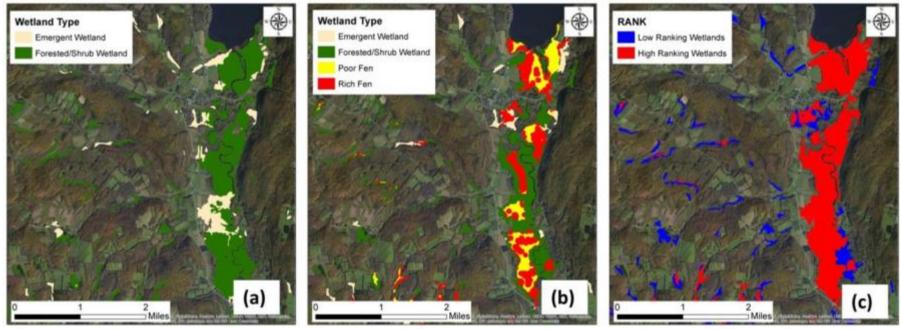
### F) Mapping: Upper Susquehanna River and Adjacent Basins Priority Mitigation Areas

In this section, we provide overview maps of our target areas for the Susquehanna Basin Headwaters and Adjacent Basins including highlighting differences between TWT databases and National Wetlands Inventory (NWI). We provide examples of potential sites within individual service areas (8-Digit HUAs). Maps depict the top 20% of potential mitigation sites within that Service Area and examples of specific sites for the ILF program.

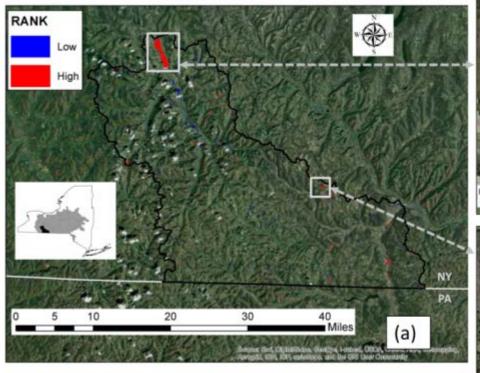
Potential Mitigation Targets in the Upper Susquehanna River Basin and Adjacent Basins In Lieu Fee Program.

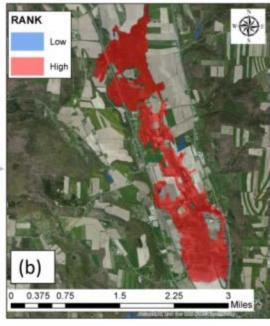


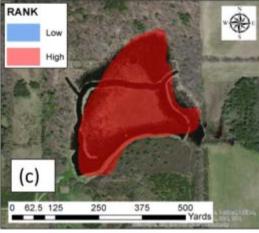
Areas in black have also been prioritized but fall outside of scope of The Wetland Trust's In Lieu Fee Program. Red areas are the top 20% of wetlands for the overall region. Note that priorities within individual service areas are specific to that service area.



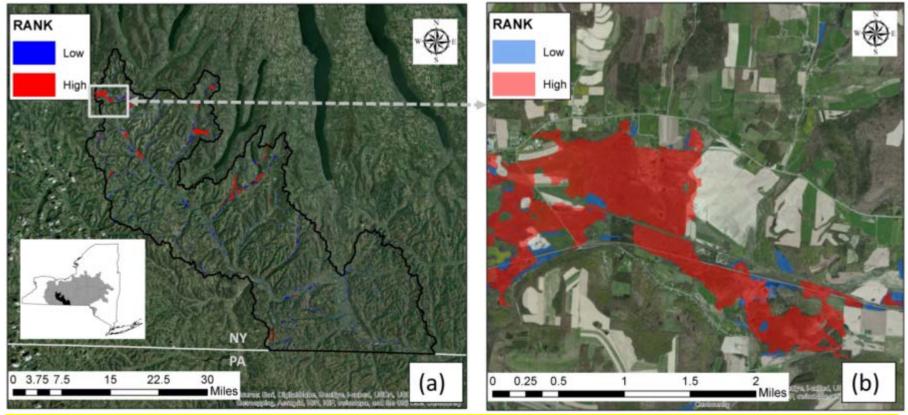
Example of differences between NWI ecological communities (a) and, those identified by the Maxent Models (b) shown in (c) is an example of the wetland complex symbolized by the ranking procedure. Rare community types were given higher weighting, as are larger wetlands including a range of types (e.g., forested, emergent). The area shown is Oaks Creek and Canadarago Lake in the Unadilla/Susquehanna 8-digit HUA in the Upper Susquehanna River Basin. In 2014 TWT established a 101 acre preserve within the larger wetland complex within the highly ranking wetland areas. This added to existing conservation holdings (Oswego Co. Land Trust) in this high conservation priority area. The wetlands acquired by TWT include populations of Nodding Trillium (*Trillium cernuum*), an S3 species in NY (identified by Upper Susquehanna Coalition biologists in 2014). A pair of nesting bald eagles were also observed in the wetland complex in 2014.



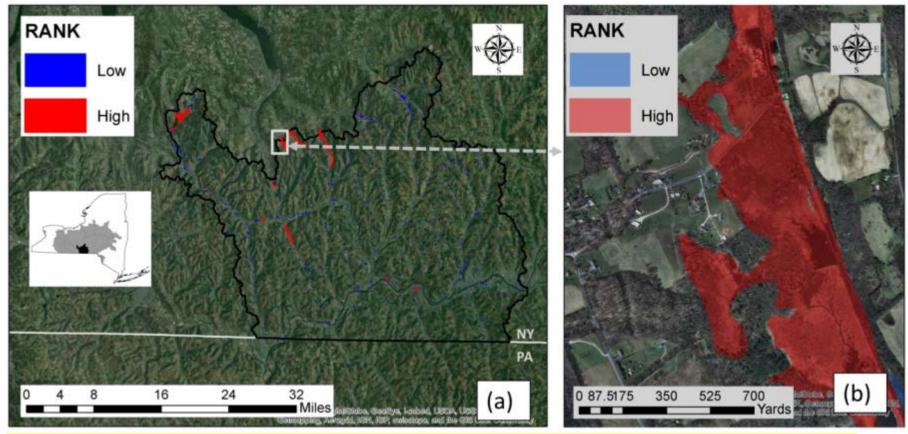




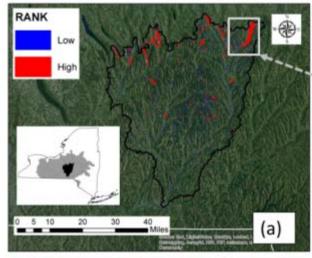
Canisteo Service Area: (a) NY portion of 8-digit HUA in ILF Service Area (b) shows a highly ranking area with excellent wetland reestablishment potential and a large block of remnant wetlands to the north (c) shows a floating bog mat (poor fen) likely to support rare species near Addison, New York. The site appears to have been managed for bass fishing by cutting boat lanes into the floating vegetation mat.

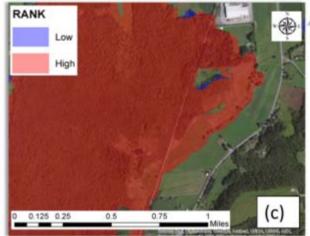


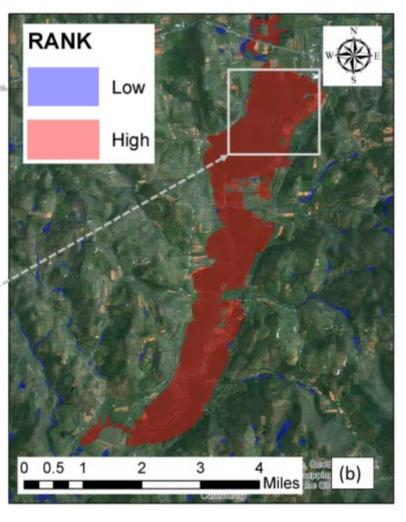
**Cohocton/Chemung Service Area:** (a) NY - portion of 8-digit HUA in ILF Service Area (b) shows a highly ranking area in Wayland, NY with excellent wetland reestablishment potential in and surrounding areas shown in red; TWT has existing conservation holdings in the wetland complex shown; a dwarf shrub bog is known to the east of this wetland complex.



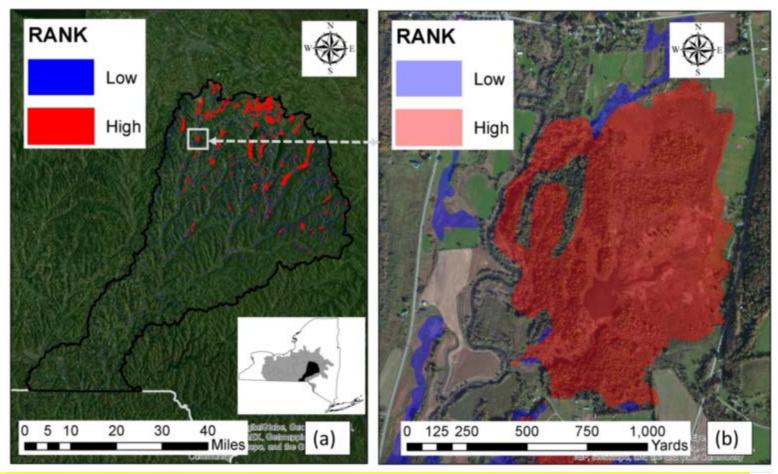
Cayuta/Catatonk/Owego Service Area: (a) NY - portion of 8-digit HUA in ILF Service Area (b) shows a highly ranking area with wetland reestablishment potential.



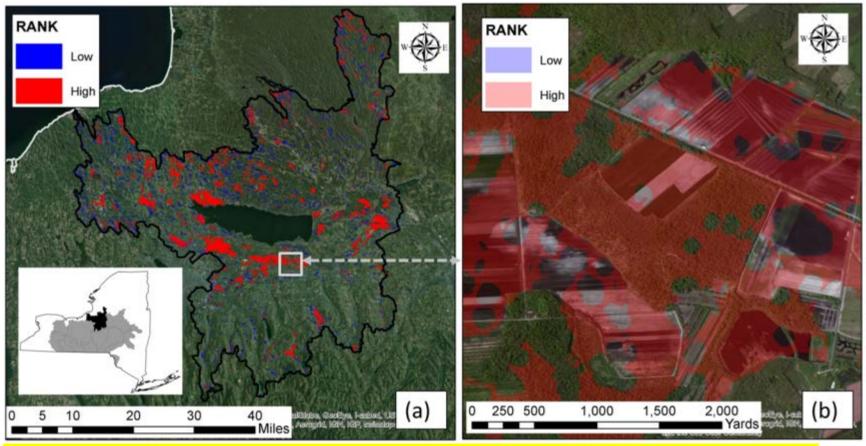




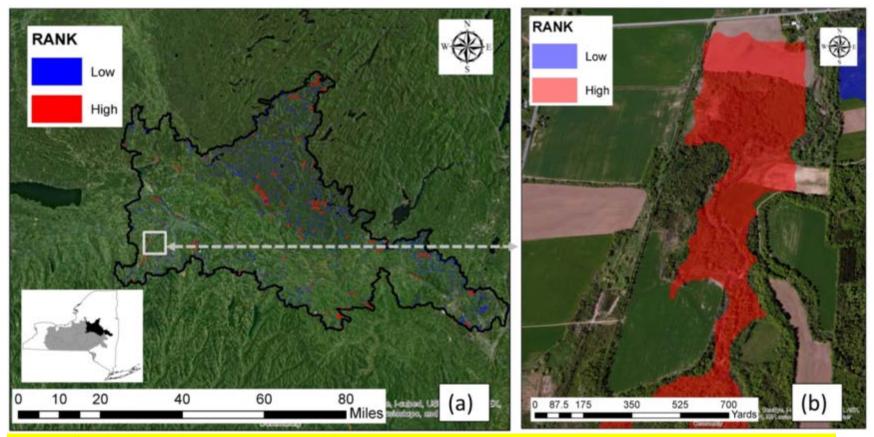
Tioughnioga/Chenango River Service Area: (a) Entire 8-digit HUA (b) shows a highly ranking area with excellent wetland protection and reestablishment opportunities (c) shows areas suitable for wetland reestablishment. Spreading globeflower (Trollius laxus) was historically known from the site. TWT ownership includes northern white cedar swamps, floodplain forest, open rich graminoid fens as well as forested upland buffers.



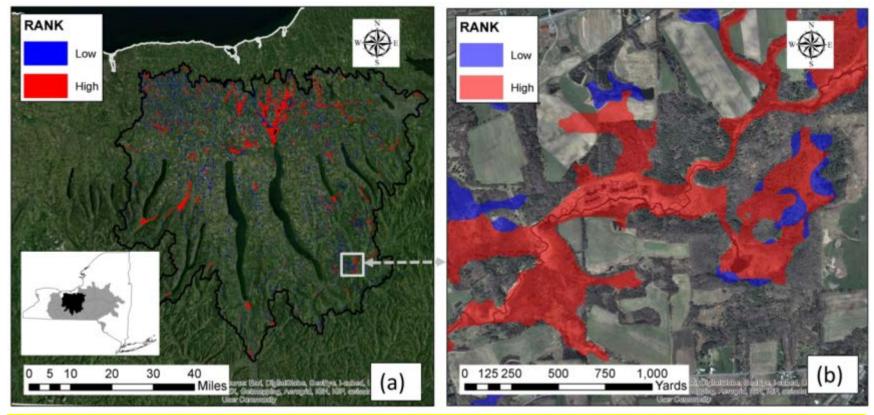
Unadilla/Susquehanna Service Area: (a) NY - portion of 8-digit HUA in ILF Service Area (b) shows a priority preservation, enhancement, and reestablishment area along the Unadilla River (Unadilla-Susquehanna 8-digit HUA) where TWT has established ownership of multiple parcels. Additional parcels are located downstream where a larger reestablishment project is underway. Notable species observed at the TWT sites include Bald Eagles, pink lady's slipper orchids, meadow spikemoss (*Selaginella apoda*), *Trillium* spp., and northern pale green orchid (*Platanthera flava*). Pearly mussels have also been documented in the Unadilla River.



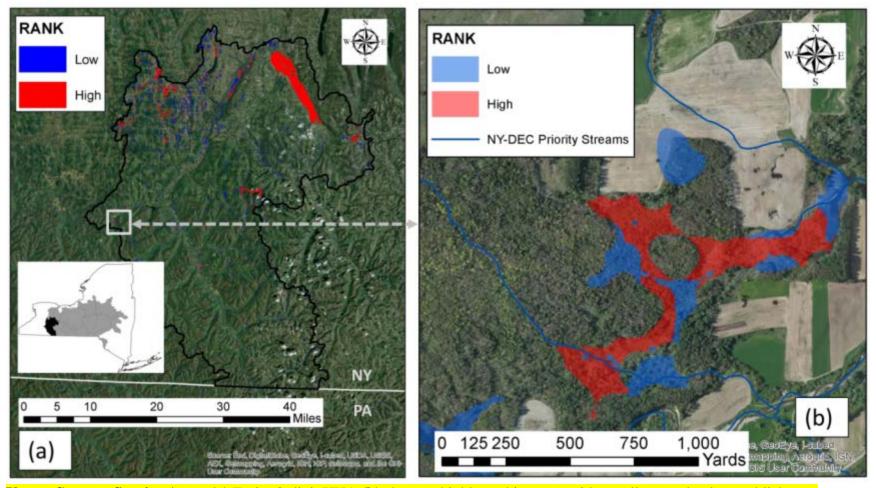
Oneida/Oswego Service Area: (a) Entire 8-digit HUA (b) shows a highly ranking area with excellent wetland reestablishment potential; several opportunities exist within this service area for muckland restoration. Several species of greatest conservation need are historically associated with the drained medium fens found throughout much of the service area. TWT and Upper Susquehanna Coalition have taken steps to identify propagule sources as well as nurseries that could provide a means to reestablish rare plant species in such settings. Relative to other 8-digit HUA's this watershed boasts some of the regionally more important remaining wetlands including sites supporting species listed on the endangered species list.



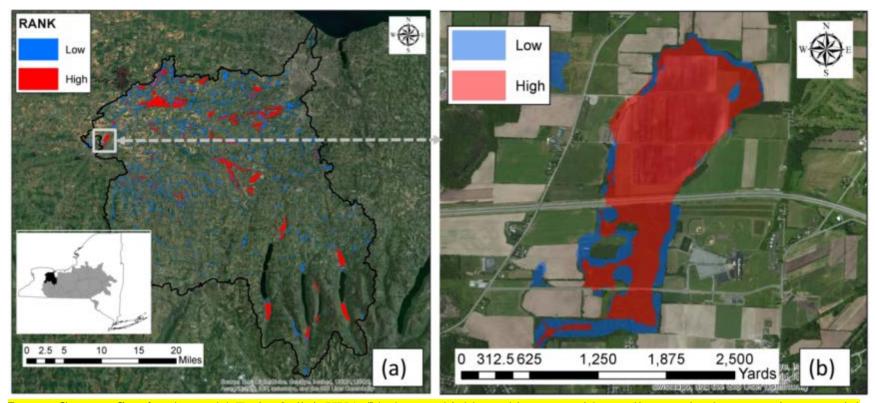
Mohawk Service Area: (a) Entire 8-digit HUA (b) shows a highly ranking area with excellent wetland reestablishment potential along Oriskany Creek. Oriskany Creek is known as an excellent trout fishing stream.



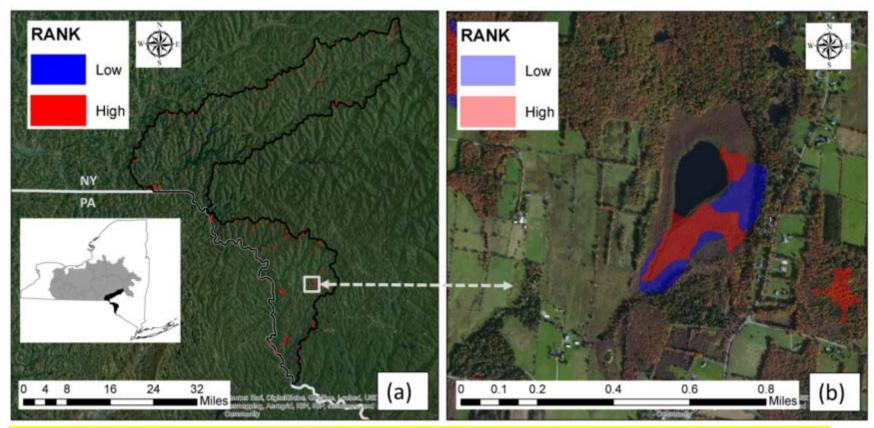
**Finger Lakes Service Area:** (a) Entire 8-digit HUA (b) shows a highly ranking area with excellent wetland reestablishment potential and a high density of known fens of high biological quality along Fall Creek. Several sites visited by USC staff support rare species such as Schweinitz's sedge (*Carex schweinitzii*), spreading globeflower (*Trollius laxus*), and a large diversity of orchid species.



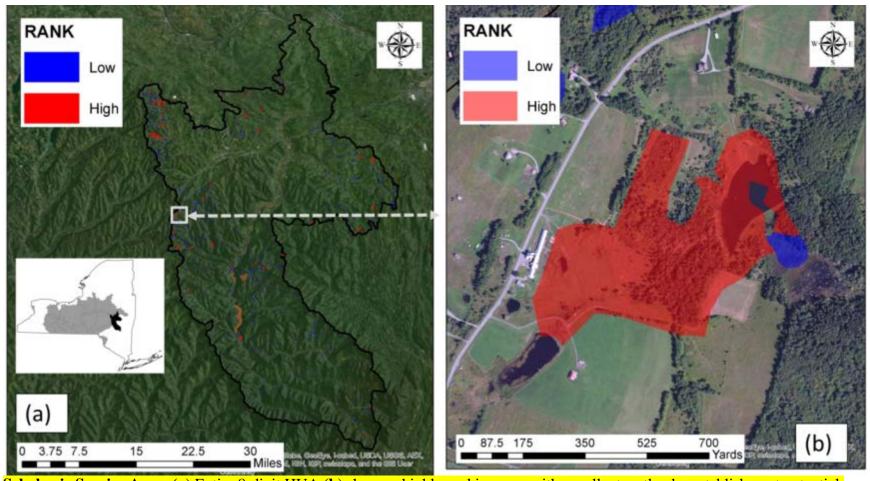
**Upper Genesee Service Area:** (a) Entire 8-digit HUA (b) shows a highly ranking area with excellent wetland reestablishment potential adjacent to DEC priority streams (Caneadea Creek and tribs). Adjacent agricultural fields also appear to offer wetland reestablishment opportunities as well.



**Lower Genesee Service Area:** (a) Entire 8-digit HUA (b) shows a highly ranking area with excellent wetland preservation potential in a wetland with drained muckland to the north, and remnant wetland to the south. Other targets in the watershed include rich fens and northern white cedar swamps supporting large numbers of rare species.



**Upper Delaware Service Area:** (a) Entire 8-digit HUA (b) shows a highly ranking area with excellent wetland reestablishment potential, (c) shows a high quality remnant floating bog mat (poor fen) likely to support rare species.



Schoharie Service Area: (a) Entire 8-digit HUA (b) shows a highly ranking area with excellent wetland reestablishment potential.

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### Appendix D: Resolution by the Upper Susquehanna Coalition (USC), 25 April 2014, Bi-monthly Meeting, Public Safety Building, Owego, NY 13827, page 1 of 2

Whereas the Upper Susquehanna Coalition of County Soil and Water Conservation Districts, under a memorandum of understanding signed by all members as well as New York State, works on watershed issues within NY's Susquehanna River watershed, and

Whereas the USC has a Memorandum of Agreement with The Wetland Trust (TWT) to share staff and equipment for benefits to both parties, and

Whereas the USC is knowledgeable about all aspects of wetland mitigation and specifically has re-established wetlands in the past for mitigation, following exact Corps criteria as described in Federal Register Volume 73, Number 70, 33CFR 332.4, and

Whereas the USC believes no net loss of wetlands in its Basin is an important objective, and

Whereas the USC originally approved, by resolution, the services described below for the original In-Lieu Fee Program Instrument on 11 January 2013,

Now Therefore Be It Resolved the USC will commit to provide construction services (Construction services include initial design and land manipulation during initial design and construction at the site, plants and planting, site monitoring and adaptive measures to ensure the site meets its success criteria) to re-establish or establish wetlands for the TWT to meet its financial assurance requirements as described in the TWT's Susquehanna Basin Headwaters and Adjacent Basins In-Lieu Fee Program Instrument, and

Be It Further Resolved the USC will request the USC Chair to sign the Instrument to ensure its commitment to provide these services, with the commitment binding on each and every USC member that has signed this resolution, which will attached to said Instrument. Adopted, 25 April 2014 by a vote of 9 for and 0 against. Signatures and counties:

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